

Investigation Class (2 Days)

Presented by:

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Title IX Regulations, Response, and Investigations

Title IX Regulations

- Title IX Law
- Title IX Regulations Major Elements

Initial Response & Intake

- Title IX Grievance Procedures
- Sex-Based Harassment
- Receiving a Report
- Intake Meetings
- The Complaint
- Emergency Removal & Leave
- Informal Resolution
- Consolidation
- Dismissals
- Notice

Investigations

- The Investigation
- Unwelcome Conduct & Consent
- Trauma
- Investigative Strategy & Evidence Collection
- Interviewing
- Evidence Evaluation
- Evidence Review & The Final Report

Post-Investigation

- Decision-Making
- The Appeal

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TITLE IX

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ISSUANCE OF CERTIFICATES FOR COMPLETION OF DSA/NACCOP CLASSES

To receive a certificate for classes held by D. Stafford & Associates, LLC or the National Association of Clery Compliance Officers and Professionals (NACCOP), attendees must attend the majority of the class. This includes in-person classes and virtual classes. DSA and NACCOP understands that attendees may need to miss class for a legitimate reason for longer periods of time or may need to leave the room during a class for a few minutes to take a phone call or attend to other business. That said, our general rule of thumb for our 4 and 5 day classes is that if an attendee misses more than 1 hour of class time, they will not be issued a certificate of completion for the class. If the class is a 1, 2 or 3 day class, the amount of time that can be missed may be less, as classes of those lengths are more condensed.

For virtual classes, because we can't see all of the attendees all of the time like we can in an in-person class (based on the attendee controlling whether they have their camera turned on or not), the criteria for receipt of a certificate is determined based on missed class time (no more than 1 hour or less, depending on the length of the class) and participation in the Attendance Polls that will be launched throughout each day of class. Attendance polls are left up for approximately 5 minutes and the instructor notifies the attendees that a poll is being launched before doing so, to ensure that everyone who is there can/will respond to the poll. If there is an issue with responding to the attendance poll, the attendee would need to immediately notify the Administrative Support person in the course via the chat function in the zoom platform. That way we can immediately resolve any issues and give the attendee credit for being in attendance for the poll. Notifying us hours or days after having an issue with not being able to complete the attendance poll will not allow us to give the attendee credit for being in class during the poll.

Our classes qualify for credit toward a Master's Degree at New England College (and regardless if you decide to seek credit or not, but accreditation requirements mandate that we follow the same standards for all class attendees), so we have strict attendance standards that we follow for issuance of a certificate, which equates to verification that the participant attended the complete class. For DSA and NACCOP, issuance of a Certificate of Completion is verification of that fact.

If the attendee missed class for a legitimate reason, that doesn't mean that an attendee wasn't there for much of the class and that they didn't benefit from that attendance. It just means that based on the missed time and/or attendance polls (in virtual classes only), we aren't able to issue you a certificate of completion.

If an attendee has to miss time in class, the instructions attendees receive before the class provide instructions for notifying the Administrative Support person about the time that will be missed IN ADVANCE, so we can jointly identify what blocks of instruction will be missed, and the DSA/NACCOP team will then work with the attendee to see if we can get them in a future class module to make up that material, which would result in us being able to issue the attendee a certificate. We provide this service and opportunity at no additional cost, as we want each attendee to finish the class and get a certificate of completion. Effective communication by each attendee is the key to this option.



Adrienne Meador Murray, Vice President, Equity Compliance and Civil Rights Services



In January 2014, Adrienne Meador Murray joined D. Stafford & Associates where she currently serves as the Vice President, Equity Compliance and Civil Rights Services after having been affiliated with D. Stafford & Associates as a part-time Associate since 2012 and the National Association of Clery Compliance Officers & Professionals (NACCOP) where she currently serves as Director of Training and Compliance Activities. Murray began her career in municipal law enforcement as a civilian employee with the City of Richmond Police Department (Virginia). She graduated from the Virginia Commonwealth University Police Training Academy and began her career as a sworn police officer for the University of Richmond (UR) Police Department (Virginia). At UR, Murray progressed through the ranks from a night shift patrol officer to Operations Lieutenant (overseeing criminal investigations, crime prevention and patrol) over the span of a decade before becoming the Chief of Police at Davidson

College in North Carolina. Most recently, Murray served as Chief of Police at Trinity Washington University (in Washington, D.C.).

As the Executive Director, Equity Compliance and Civil Rights Services for DSA, Murray builds on her 17-year career in law enforcement in which she became a nationally recognized expert in the field of best practice postsecondary institutional response to the sexual victimization of college women in the United States and in Canada. She is also a trained civil rights investigator and is well respected throughout the country for her ability to aid institutions in understating how to do best practice criminal and civil rights investigations concurrently. She is well known for her work in having provided support, advocacy and criminal investigative services for victims of sexual assault, stalking and intimate partner violence and is a sought-out speaker and investigator. She has expertise in the construction of best practice law enforcement standard operating procedures and training police officers to respond in best practice and trauma-informed ways to victims of sexual assault and intimate partner violence. In her current role, Murray coordinates curriculum development and instruction for national classes, including basic and advanced sexual misconduct investigation classes; an investigation of dating violence, domestic violence and stalking class; and a Title IX Coordinator/Investigator class offered through D. Stafford & Associates. To date, Murray has trained more than 3,500 criminal and civil rights investigators throughout the U.S.

Drawing on her experiences as a trained criminal and civil rights investigator, Murray also oversees independent investigations of complex sexual misconduct cases; conducts audits of Title IX/VAWA



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Compliance; drafts institutional sexual misconduct policies and procedures; and conducts campus-based trainings pertaining to the resolution of sexual misconduct offenses on college and university campuses. Murray frequently presents at regional and national conferences on topics such as the *Sexual Victimization of College Women, Understanding Consent and Incapacitation*, and *Responding to Sexual Assault on Campus: Clery Act and Title IX Implications*. Murray also conducts provincially specific sexual misconduct trainings throughout Canada.

Murray is a graduate of the University of Richmond, where she received her Bachelor's Degree in Applied Studies in Human Resource Management and of New England College, where she received her Master's Degree in Campus Public Safety Administration. Murray is also a graduate of the 235th session of the prestigious FBI National Academy where she was awarded a graduate certificate in Criminal Justice from the University of Virginia. She has authored numerous journal articles.



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Catherine Cocks, M.A. Director, Student Affairs, Behavioral Threat Assessment and Independent Investigation Services



Ms. Cocks has been a higher education professional for over thirty years. Her work with D. Stafford & Associates focuses on Title IX investigations and training; assessment of student affairs policies, practices and services; and behavioral threat assessment services. Cathy was the Director of Community Standards for the University of Connecticut for 14 years where she managed the student conduct process, which included managing all Title IX cases involving student respondents and chaired the University's student threat assessment team. Prior to that, she held several positions within Residential Life at the University of Connecticut and Roger Williams University.

She is a faculty member for the Association for Student Conduct Administration's (ASCA) Donald D. Gehring Academy teaching on subjects such as ethics, governance, threat assessment, media relations, and higher education trends. She was an affiliated faculty

member for many years in the University of Connecticut's Higher Education and Student Affairs Master's program teaching "The Law, Ethics, and Decision-Making in Student Affairs."

Cathy has co-authored the "Philosophy of Student Conduct" chapter in the 2nd edition of "Student Conduct Practice" (2020) and was a member of the writing team for CAS Standards' Cross-functional Framework for Identifying and Responding to Behavioral Concerns.

Cathy is a Past President of ASCA. She has also served as a Circuit representative, co-chair of the Public Policy and Legislative Issues Committee, and as a member of the ASCA Expectations of Members Task Force. Cathy has served in a variety of leadership roles in NASPA Region I.

She was the 2015 recipient of ASCA's Donald D. Gehring Award. She is a past recipient of the NASPA Region I Mid-Level Student Affairs Professional Award and the NASPA Region I Continuous Service Award.

She earned her Master's degree in Higher Education Administration from the University of Connecticut and Bachelor's degree in Communications/Media from Fitchburg State University.

INVESTIGATION CLASS ACRONYMS

ASR: Annual Security Report (often used as a reference to the Annual Security Report and/or the Annual Security and Fire Safety Report) that must be published by each institution of higher education.

CSA: Campus Security Authority—Individuals on each campus who have been identified by the Department of Education as persons who are required to report crimes that they become aware of to the Reporting Structure at each institution.

DCL: Dear Colleague Letter—this is a formal name of the method of communication from the Department of Education to college campuses. It is like naming their official "memo" to campuses.

FERPA: Family Educational Rights and Privacy Act—governs the confidentiality of student records.

FNE: Forensic Nurse Examiners

GO: General Order—some departments describe their operating procedures as general orders

HEOA: Higher Education Opportunity Act—the broader law that contains the Clery Act language and the fire safety and missing person language that is in the law but not contained within the "Clery Act" portion of the law.

HIPAA: Health Insurance Portability and Accountability Act of 1996 —governs privacy of medical records.

MOU: Memorandum of Understanding—an official agreement developed between agencies.

NIBRS: National Incident-Based Reporting System. 1 of 2 crime reporting systems developed by the FBI, but not the system that you are required to use for Clery Reporting—the only portion of this system that is used for Clery Act purposes are the 4 forcible and 2 non-forcible sex offense definitions.

OCR: Office for Civil Rights—the unit of the Department of Education that oversees Title IX Compliance.

RE: Responsible Employee as defined by Title IX (OCR)

PD: Police Department

PS: Public Safety

PNG: Persona-non-Grata—process used by some campuses not keep students from entering certain areas of the campus or the entire campus (administrative process) versus legal bar notice or trespass warning.

SANE: Sexual Assault Nurse Examiner

SART: Sexual Assault Response Team

SOP: Standard Operating Procedures—some departments describe their operating procedures as

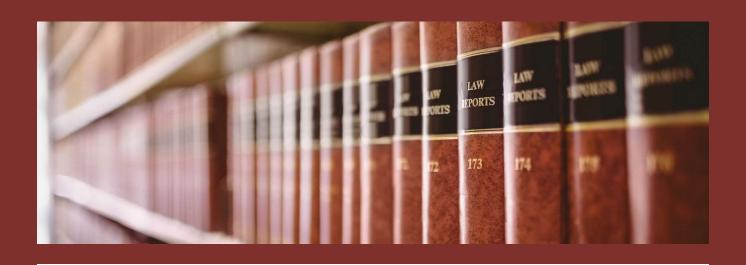
Standard Operating Procedures. Some call them General Orders, etc...

TWN: Timely Warning Notice

UCR: Uniformed Crime Report. This is 1 of 2 crime statistics reporting systems developed by the FBI.

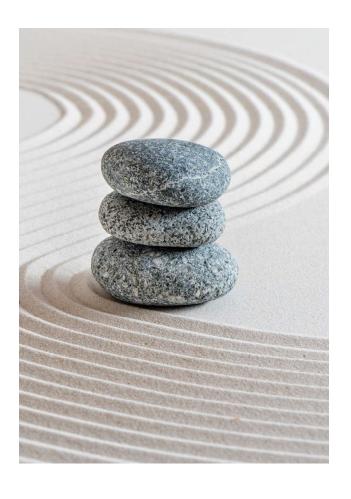
Institutions are required to use UCR Standards for counting and classifying crimes for reporting

the Clery statistics.



TITLE IX REGULATIONS







AGENDA

- Title IX Law
- Title IX Regulations Major Elements



THE "TITLES"

Title IX of the Education Amendments of 1972

 No discrimination on the basis of sex under any education program or activity receiving Federal financial assistance

Title VI of the Civil Rights Act of 1964

 Cannot deny the benefits of or be subjected to discrimination under any program or activity receiving federal financial assistance on the ground of race, color, or national origin

Title VII of the Civil Rights Act of 1964

• Unlawful for an employer to discriminate against someone because of race, color, religion, sex (including pregnancy, childbirth, and related conditions, sexual orientation, and gender identity), or national origin

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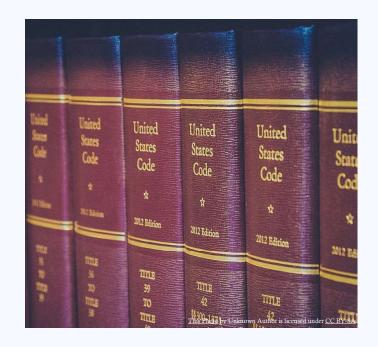


DON'T FORGET ABOUT DISABILITY LAWS!

Federal Law	Public Colleges	Private Colleges - Recipient of Federal Financial Assistance	Private Colleges - Non-Recipient of Federal Financial Assistance
Section 504	Yes	Yes	No
ADA Title II	Yes	No	No
ADA Title III	No	Yes	Yes



TITLE IX LAW



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FEDERAL LAW



Statutes

20 U.S.C.D. §1681-1688



Regulatory Guidance

34 C.F.R. § 106



Sub-Regulatory Guidance

DCLs Preamble to Regs

Executive Orders
OCR Website



Case Law

Circuit courts

District courts



TITLE IX, EDUCATION AMENDMENTS OF 1972, 20 U.S.C. § 1681

No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance.

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§ 1681(a) - EXCEPTIONS

- Admission policies
- Institutions changing from single-sex status
- Religious institutions
- Military services or merchant marines
- Public traditional single-sex institutions

- Social fraternities or sororities
- Voluntary youth organizations
- Boy or girl conferences
- Father-son/mother-daughter activities
- "Beauty" pageants



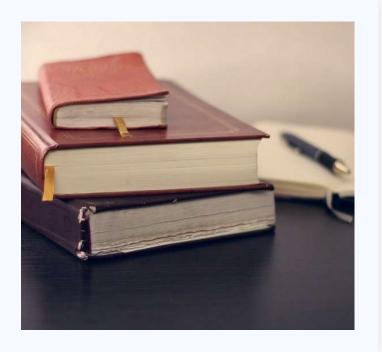
§ 1681(c) - "EDUCATIONAL INSTITUTION"

Any public or private preschool, elementary, or secondary school, or any institution of vocational, professional, or higher education, except that in the case of an educational institution composed of more than one school, college, or department which are administratively separate units, such term means each such school, college, or department.

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TITLE IX REGULATIONS MAJOR ELEMENTS







34 C.F.R. § 106 - SUBPARTS

Subpart A: Introduction (106.1 - 106.9)

Subpart B: Coverage (106.11 – 106.18)

Subpart C: Admission and Recruitment (106.21 – 106.24)

Subpart D: Education Programs/Activities (106.31 – 106.46)

Subpart E: Employment (106.51 – 106.62)

Subpart F: Retaliation (106.71 – 106.72)

Subpart G: Procedures (106.81 – 106.82)



TITLE IX REGULATIONS OVERVIEW

Applies to
Higher
Education and
K-12

Covers wide range of sex discrimination

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SUBPART A: INTRODUCTION





SUBPART A: A FEW FYIS...







§ 106.3 Remedial Action



§ 106.3 Affirmative Action



§ 106.6 Preservation of rights

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§ 106.8(a) - DESIGNATION OF COORDINATOR

Designate	Designate at least one person
Notify	Notify people of name or title and contact information
Receive	Receive reports in person, by mail, by phone, by email, or other
Accept	Accept reports during non-business hours



§ 106.8(b)(1) - NOTIFICATION OF POLICY

 $\overline{\mathrm{Whc}}$

Applicants - admission Applicants - employment Students Employees Unions, etc. Wha

Does not discriminate
Required by Title IX
Includes admission &
employment
Inquiries to Title IX or OCR
Grievance procedures & process
How to report or file a
complaint of discrimination
How to report or file a
complaint of harassment

How the school will respond

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§ 106.8(b)(2) — PUBLICATIONS

What

- Contact information
- Policy

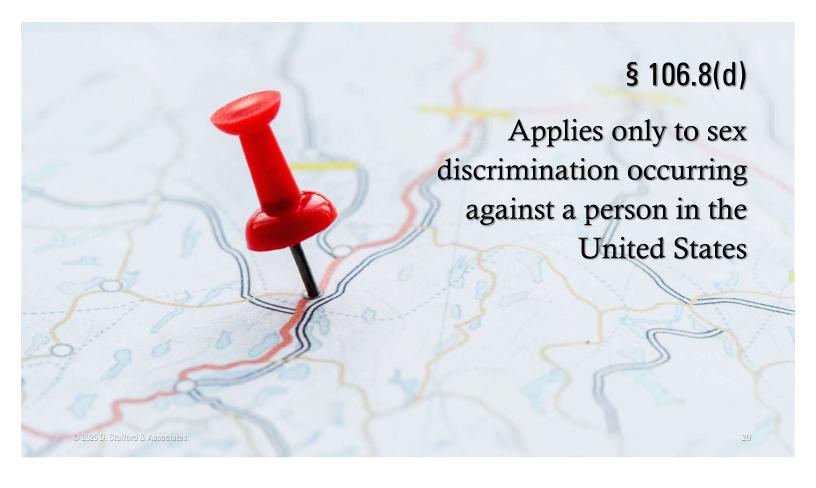
Where

- Website
- Handbook and/or catalogs



§ 106.8(c) - ADOPTION OF GRIEVANCE PROCEDURES

"grievance procedures that provide for the prompt and equitable resolution of student and employee complaints alleging any action that would be prohibited by this part and a grievance process that complies with § 106.45 for formal complaints as defined in § 106.30."





SUBPART B: COVERAGE



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§ 106.11 - APPLICATION

Every recipient and its education program or activity which receives Federal financial assistance



§ 106.12 – EDUCATIONAL INSTITUTIONS CONTROLLED BY RELIGIOUS ORGANIZATIONS

May submit in writing seeking assurance of the exemption

Must identify the provision and explain how it conflicts with a specific tenet

Not required to seek assurance

May raise its exemption at any time

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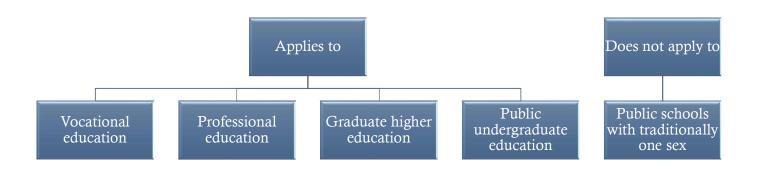


§ § 106.13 & § 106.14 — EXEMPTIONS

- Military and merchant marine educational institutions
- Membership practices of certain organizations
 - Social fraternities and sororities
 - YMCA, YWCA, Girl Scouts, Boy Scouts, and Camp Fire Girls
 - Voluntary youth service organizations



§ 106.15 – ADMISSIONS (EXCEPTIONS AND COVERAGE)



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SUBPART C: ADMISSION & RECRUITMENT





§ 106.21 & § 106.23 - ADMISSION & RECRUITMENT

No ranking separately

No number or proportion admissions

Testing cannot have disproportionately adverse effect

No rule relating to marital or parental status

No discrimination or exclusion based on pregnancy

Pregnancy and related conditions treated the same as any other temporary disability

No pre-admission inquiries as to marital status

Cannot recruit primarily from singlesex high schools

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SUBPART D: EDUCATION PROGRAMS OR ACTIVITIES







§ 106.31 — EDUCATION PROGRAMS OR ACTIVITIES

No person on the basis of sex may be excluded from participation in, be denied the benefits of, or be subjected to discrimination



§ 106.31(b) – SPECIFIC PROHIBITIONS

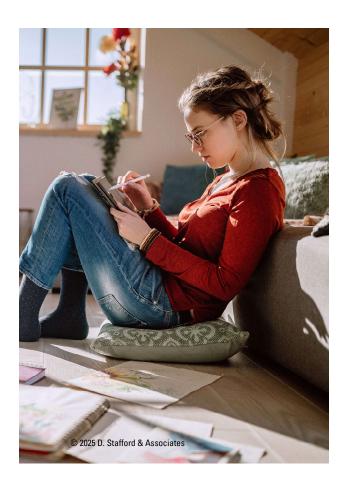


Aid, Benefit, or Service
Requirement or Condition
Provide or deny
Right or privilege
Advantage or opportunity



Academic, Extracurricular,
Research, Occupational Training
Eligibility for in-state tuition
Rules of behavior, sanctions

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§ 106.32 - HOUSING

A recipient shall not, on the basis of sex, apply different rules or regulations, impose different fees or requirements, or offer different services or benefits related to housing, except as provided in this section (including housing provided only to married students).

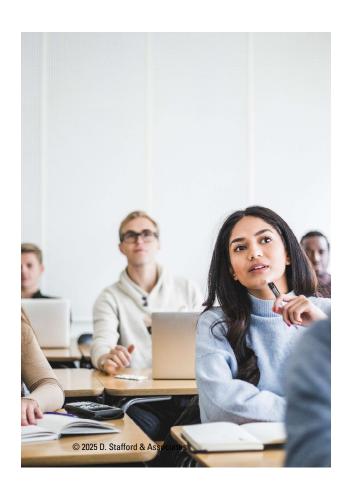




§ 106.33 – COMPARABLE FACILITIES

A recipient may provide separate toilet, locker room, and shower facilities on the basis of sex, but such facilities provided for students of one sex shall be comparable to such facilities provided for students of the other sex.

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§ 106.34 – ACCESS TO CLASSES & SCHOOLS

Cannot carry out any of its education programs or activities separately on the basis of sex, or refuse participation except...



EXCEPTIONS

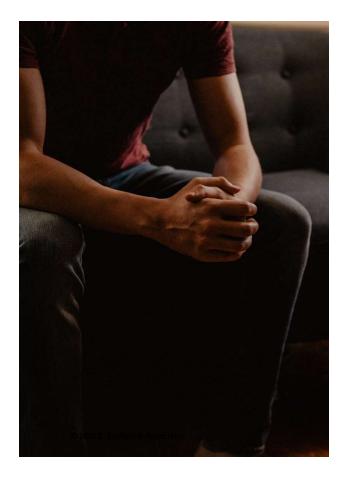
Contact sports

Ability grouping in physical education

Human sexuality classes (K-12)

Choruses

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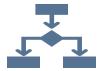


§ 106.36 - COUNSELING

- Cannot discriminate in the counseling or guidance of students or admission applicants
- Cannot use different appraisal or counseling materials



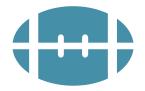
§ 106.37 - FINANCIAL ASSISTANCE



§ 106.37(a) – Can't discriminate in financial assistance



§ 106.37(b) Exceptions to rule that can't have single-sex scholarships



§ 106.37(c) – Athletic scholarships allocated proportionally based on participation numbers

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§ 106.378 – EMPLOYMENT ASSISTANCE TO STUDENTS § 106.37 – HEALTH & INSURANCE

- When providing assistance to outside employers, the institution must ensure the outside employer does not discriminate on the basis of sex.
- An institution cannot provide services to any agency, organization, or person that discriminates on the basis of sex in its employment practices.
- Cannot discriminate on the basis of sex in providing a medical, hospital, accident, or life insurance benefit, service, policy, or plan to any of its students.
 - An institution must provide gynecological care if it provides full coverage health services.



§ 106.40 – MARITAL OR PARENTAL STATUS

No rule concerning a student's actual parental, family, or marital status which treats students differently on the basis of sex

No discrimination against students on the basis of pregnancy or related conditions May require documentation as long as required for all students with similar physical or emotional conditions

May operate program or activity separately for pregnant students BUT it must be completely voluntary

Treat pregnancy and related conditions in the same manner as other temporary disabilities

If there is not a leave policy, must treat pregnancy as justification for a leave of absence

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§ 106.41(a) – ATHLETICS

No person shall, on the basis of sex, be excluded from participation in, be denied the benefits of, be treated differently from another person or otherwise be discriminated against in any interscholastic, intercollegiate, club, or intramural athletics offered by a recipient, and no recipient shall provide any such athletics separately on such basis.



§ 106.41 - ATHLETICS







Separate teams are permitted

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§ 106.41(c) – EQUAL OPPORTUNITY

- 1. Accommodate the interests
- 2. Equipment and supplies
- 3. Scheduling (games and practice)
- 4. Travel and per diem
- 5. Coaching and tutoring
- 6. Assignment and compensation for above
- 7. Locker room and other facilities
- 8. Medical and training services
- 9. Housing and dining services
- 10. Publicity





SUBPART E: EMPLOYMENT





§ § 106.51 - 106.56 — EMPLOYMENT

Hiring, Job assignments, Recruitment promotion, and Compensation classifications, rehiring and structure Collective **Professional** Fringe benefits bargaining Leaves development agreements Any other term, Employercondition, or Fringe Benefits sponsored "fun" privilege of employment

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§ 106.57 — MARITAL OR PARENTAL STATUS

Cannot have any policy or take any employment action concerning the potential marital, parental, or family status

Cannot exclude from employment

Must treat pregnancy as a temporary disability

Justification for a leave of absence



SUBPART F: RETALIATION



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§ 106.71 RETALIATION

No recipient or other person may intimidate, threaten, coerce, or discriminate against any individual for the purpose of interfering with any right or privilege secured by title IX or this part, or because the individual has made a report or complaint, testified, assisted, or participated or refused to participate in any manner in an investigation, proceeding, or hearing under this part. . .



§ 106.71 RETALIATION

Intimidation, threats, coercion, or discrimination, including charges against an individual for code of conduct violations that do not involve sex discrimination or sexual harassment, but arise out of the same facts or circumstances as a report or complaint of sex discrimination, or a report or formal complaint of sexual harassment, for the purpose of interfering with any right or privilege secured by title IX or this part, constitutes retaliation.

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§ 106.71 - RETALIATION

Must keep confidential the identity of parties and witnesses

May use sex discrimination grievance procedures

Exercise of First Amendment does not constitute retaliation

Discipline for "materially false statement in bad faith" is not retaliation

Determination of responsibility alone does not mean a person provided a false statement

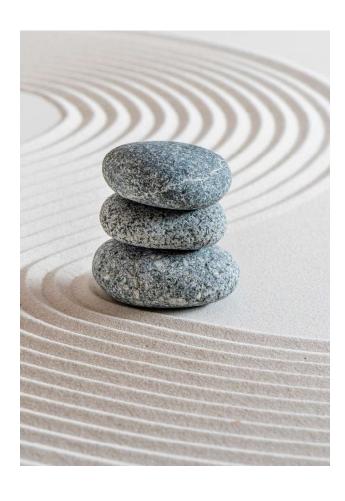




INITIAL RESPONSE & INTAKE







AGENDA

- Title IX Grievance Procedures
- Sex-Based Harassment
- Receiving a Report
- Intake Meetings
- The Complaint
- Emergency Removal & Leave
- Informal Resolution
- Consolidation
- Dismissals
- Notice

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TITLE IX GRIEVANCE PROCEDURES





BEFORE WE BEGIN...

Sex Discrimination

§ 106.8(c)

- "grievance procedures that provide for the <u>prompt</u> and <u>equitable</u> resolution of student and employee complaints."
- Any person may report sex discrimination to the Title IX Coordinator
- Must publish grievance procedures to address sex discrimination
- No requirement other than "prompt" and "equitable"

Sexual Harassment

§ 106.44 and § 106.45

Other Behaviors

Conduct codes

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PEOPLE DEFINITIONS





§ 106.30(a) - DEFINITIONS

Complainant

• An individual who is alleged to be the victim of conduct that could constitute sexual harassment

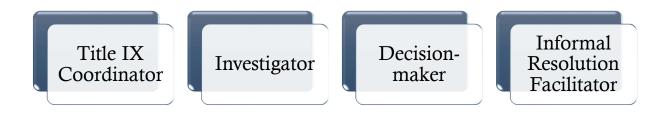
Respondent

• An individual who has been reported to be the perpetrator of conduct that could constitute sexual harassment

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TITLE IX PERSONNEL





DUTIES OF THE TITLE IX COORDINATOR

- § 106.8(a) Must be referred to as the "Title IX Coordinator"
- § 106.8(a) Coordinate efforts to comply
- § 106.44(a) Receive reports and promptly contact the complainant
- § 106.30 Sign formal complaints
- § 106.30 Responsible for coordinating the effective implementation of supportive measures

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§ 106.45(b)(1)(iii) - TRAINING

All Title IX Personnel

- · Definition of sexual harassment
- Scope of the recipient's education program or activity
- How to conduct an investigation and grievance process including hearings, appeals, and informal resolution processes, as applicable
- How to serve impartially, including by avoiding prejudgment of the facts at issue, conflicts of interest, and bias



§ 106.45(b)(1)(iii) - TRAINING

Decision-makers

- Technology to be used at a live hearing
- Issues of relevance of questions and evidence, including when questions and evidence about the complainant's sexual predisposition or prior sexual behavior are not relevant

Investigators

• Issues of relevance to create an investigative report that fairly summarizes relevant evidence

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SEX-BASED HARASSMENT

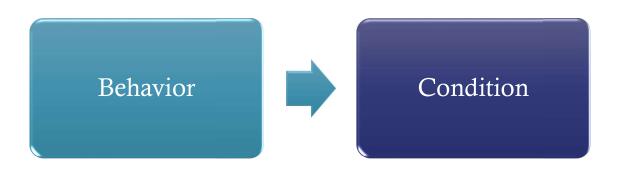
definite article n the word a specific instance.

definition / defi'nif(a)n/n. 1 a b statement of the meaning of etc. 2 distinctness in outline, photographic image. [Latin: perine]

definitive /di'finitiv/ adj.
answer, verdict, etc.) decisitation and a specific image.



UNDERSTANDING THE ELEMENTS



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DECISION-MAKER'S PATH

- What was the conduct?
 - Was the conduct on the basis of sex?
 - Was the conduct unwelcome or without consent?
- Does the conduct meet the definition of a violation of institutional policy?





QUID PRO QUO HARASSMENT

An employee of the recipient conditioning the provision of an aid, benefit, or service of the recipient on an individual's participation in unwelcome sexual conduct



QUID PRO QUO INVESTIGATIONS

Respondent

- What is the respondent's status and authority?
- What is the relationship to the complainant?
- What, if any, perceived or actual power exists?

Aid, Benefit, or Service

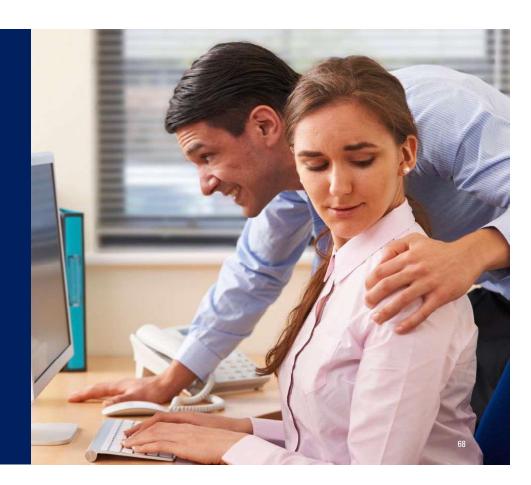
- What was offered?
- How was it communicated?

Sexual Conduct

- What was the conduct requested?
- Was it sex-based?
- How was it communicated?
- How was it unwelcome?

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HOSTILE ENVIRONMENT HARASSMENT





HOSTILE ENVIRONMENT HARASSMENT

Unwelcome conduct determined by a reasonable person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the recipient's education program or activity.

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HOSTILE ENVIRONMENT INVESTIGATIONS

Type, frequency, and duration of the conduct

Location of the conduct and the context

Parties' ages, roles, previous interactions, other factors

Degree to which the conduct affected access to the program or activity

Other sex-based harassment in the program or activity





CLERY DEFINITIONS OF SEXUAL ASSAULT

- **Rape -** The penetration, no matter how slight, of the vagina or anus, with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim. This offense includes the rape of both males and females.
- **Fondling** The touching of the private body parts of another person for the purpose of sexual gratification, without the consent of the victim, including instances where the victim is incapable of giving consent because of age or because of temporary or permanent mental incapacity.
- **Incest -** Sexual intercourse between persons who are related to each other within the degrees wherein marriage is prohibited by law.
- **Statutory Rape** Sexual intercourse with a person who is under the statutory age of consent.

 34 CFR 668 Appendix A



SEXUAL ASSAULT INVESTIGATIONS

What was the sexual behavior?

Who was the initiator?

What, if any, were the words or actions to indicate consent?

• Is there an issue of incapacitation or force?





STALKING

Engaging in a course of conduct directed at a specific person that would cause a reasonable person to:

- (A) Fear for the person's safety or the safety of others; or
- (B) Suffer substantial emotional distress.

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STALKING INVESTIGATIONS



What was the course of conduct?



What was the frequency?



What was the impact?





DATING VIOLENCE

Violence committed by a person:

- (A) Who is or has been in a social relationship of a romantic or intimate nature with the Complainant; and
- (B) Where the existence of such a relationship shall be determined based on a consideration of the following factors:
 - (1) The length of the relationship;
 - (2) The type of relationship; and
 - (3) The frequency of interaction between the persons involved in the relationship. $\S 106.2$



DOMESTIC VIOLENCE

The term "domestic violence" includes felony or misdemeanor crimes of violence committed

- by a current or former spouse or intimate partner of the victim,
- by a person with whom the victim shares a child in common,
- a person who is cohabitating with or has cohabitated with the victim as a spouse or intimate partner,
- by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or
- by any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction.

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INTIMATE PARTNER VIOLENCE INVESTIGATIONS

Parties

- Type of relationship
- Length of the relationship
- Frequency of interaction between the persons

Behaviors

- Type of violence
- Possible patterns of behaviors
- Other behaviors that may fall under other policy definitions



RECEIVING A REPORT



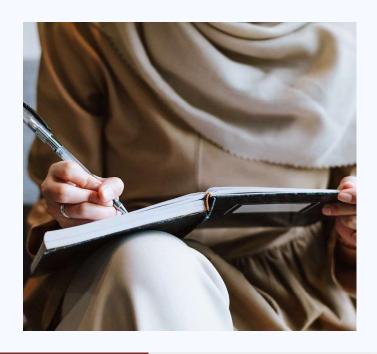








INTAKE MEETINGS



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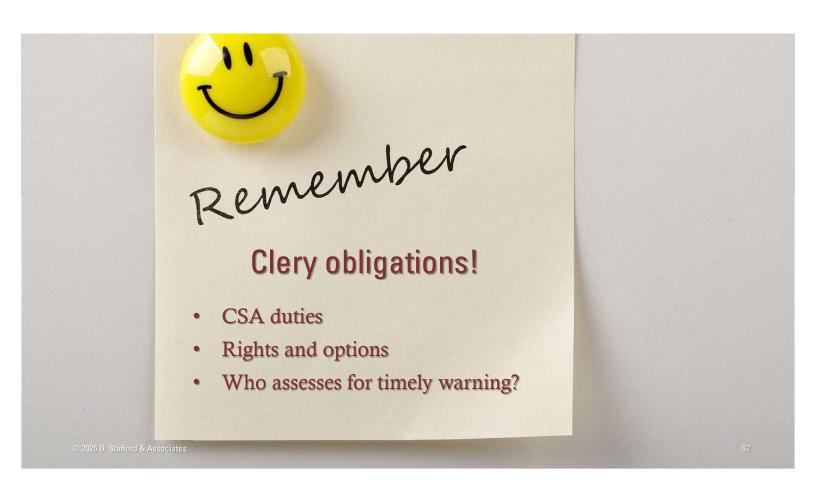


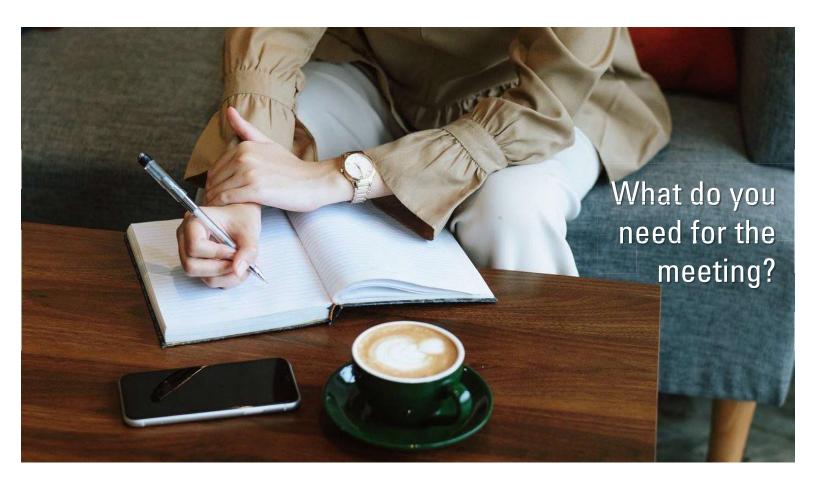
TITLE IX COORDINATOR OUTREACH DUTIES TO COMPLAINANT

Title IX Coordinator must

Offer and coordinate supportive measures

Notify of grievance procedures (and informal if appropriate)









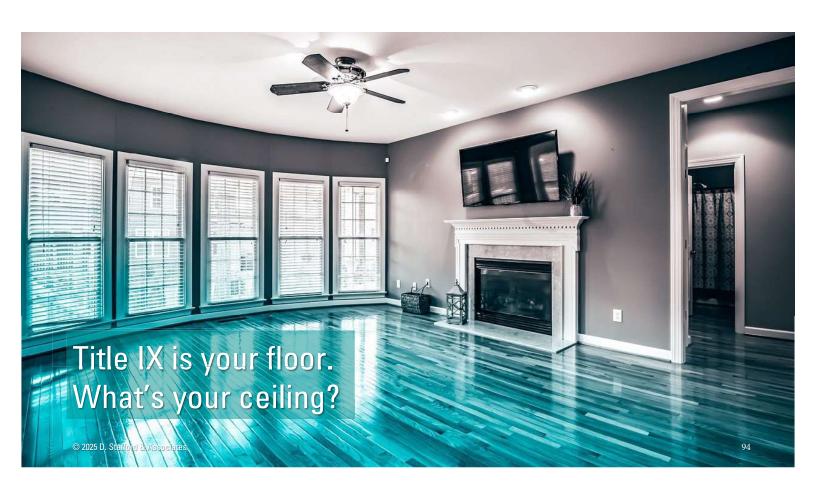






THE COMPLAINT







FORMAL COMPLAINT

Formal complaint means a document filed by a complainant or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the recipient investigate the allegation of sexual harassment.

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CASE STUDY -THE COMPLAINT





TITLE IX-INITIATED COMPLAINTS







TITLE IX-INITIATED COMPLAINTS

The Title IX Coordinator can initiate a complaint. The Title IX Coordinator is not considered the complainant or a party.

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EIGHT FACTORS TO CONSIDER









IF TITLE IX INITIATES A COMPLAINT...

Notify the complainant prior to doing so and appropriately address reasonable concerns about the complainant's safety or the safety of others, including by providing supportive measures.



EMERGENCY REMOVAL & LEAVE



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LEAVE OPTIONS





Emergency removal Administrative leave



EMERGENCY REMOVAL



Immediate threat to the physical health or safety of any student or other individual



Arises from the allegations



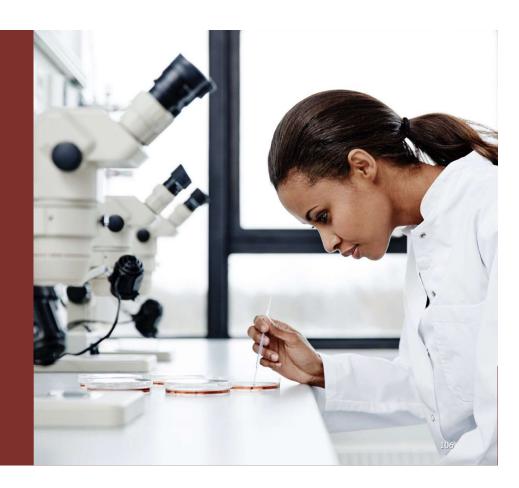
Provide notice and opportunity to challenge immediately following the removal



Cannot modify any rights under IDEA, Section 504, or the ADA

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CASE STUDY -CHECK FOR EMERGENCY REMOVAL





INFORMAL RESOLUTION







INFORMAL RESOLUTION



No employee/student



Discretion to offer or decline



Voluntary for parties



Provide notice



Facilitator must not be investigator or decisionmaker



Must be in writing IF offered in lieu of grievance procedure

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NOTICE REQUIREMENTS

Requires voluntary, written consent

- (i) The allegations;
- (ii)The requirements of the informal resolution process;
- (iii)That, prior to agreeing to a resolution, any party has the right to withdraw from the informal resolution process and to initiate or resume the recipient's grievance procedures;
- (iv)That the parties' agreement to a resolution at the conclusion of the informal resolution process would preclude the parties from initiating or resuming grievance procedures arising from the same allegations;
- (v)The potential terms that may be requested or offered in an informal resolution agreement, including notice that an informal resolution agreement is binding only on the parties; and
- (vi)What information the recipient will maintain and whether and how the recipient could disclose such information for use in grievance procedures ... if initiated or resumed.





EXAMPLES OF ALTERNATIVE RESOLUTIONS

- Shuttle conference
- Mediation
- Restorative justice
- Agreements
- Single-adjudicator determination

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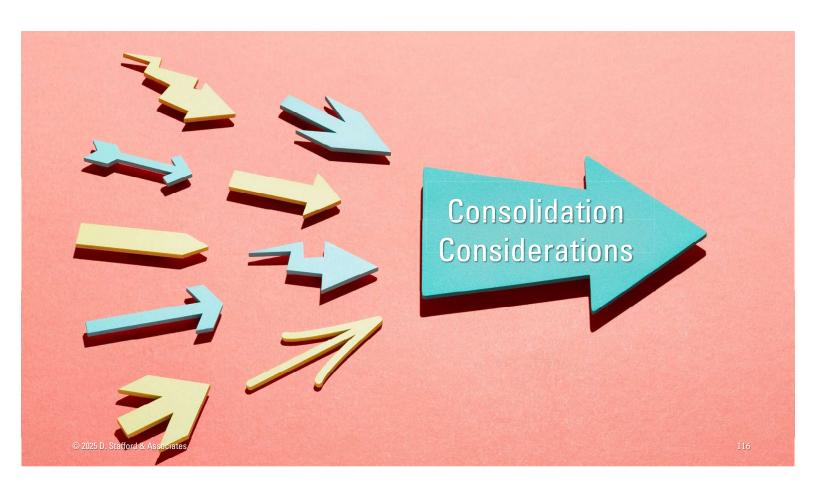


CONSOLIDATION OF COMPLAINTS

Multiple respondents

More than one complainant against one or more respondent

One party against another party





DISMISSALS



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DISMISSALS

- Must
 - The formal complaint, on its face, does not constitute sexual harassment
 - Not in educational program or activity
 - Not in the United States
- May
 - Complainant withdraws complaint
 - Respondent no longer enrolled
 - Prevented from gathering evidence



SUGGESTED DUTIES BEFORE DISMISSAL

Unable to identify the respondent

Reasonable steps to identify respondent

Complainant withdraws allegation(s)

Must consider initiating the complaint

Allegation if proven not discrimination?

 Prior to dismissing, must clarify with the complainant

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BASES FOR APPEAL OF DISMISSAL



Procedural Irregularity

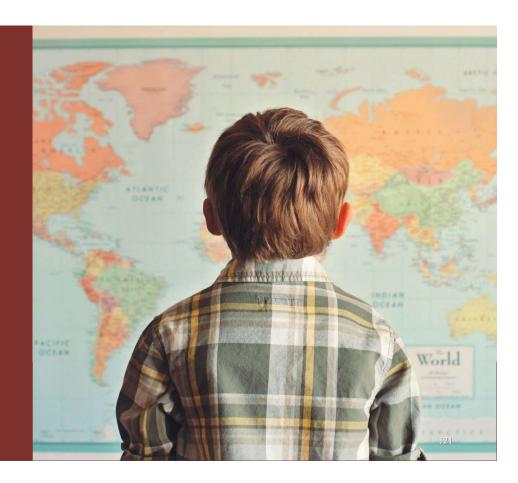


New Evidence



Bias or Conflict of Interest

CASE STUDY - WHERE ARE WE AT?



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NOTICE





NOTICE

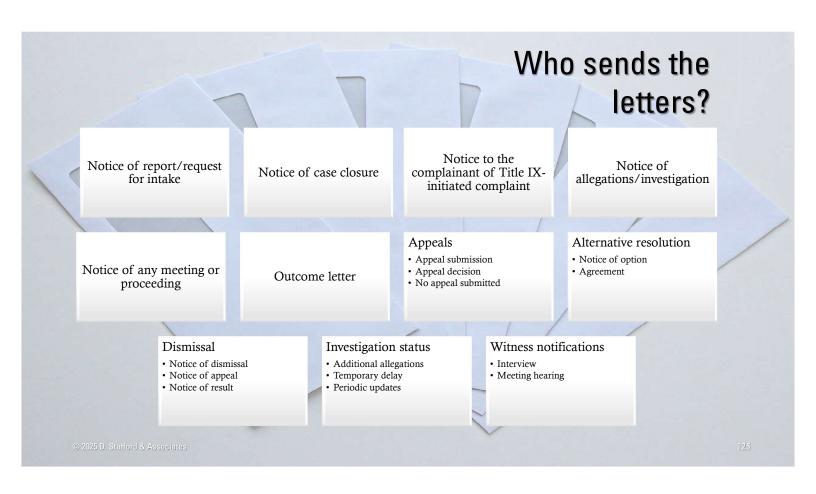
Requirements	2020 §106.45(b)(2) required to be in writing
Grievance Procedures	YES
"Sufficient information" (parties, conduct, date, location)	YES
Statement that retaliation prohibited	NO (prohibited but not required in notice)
Access to relevant evidence	YES (any evidence)
Respondent is presumed not responsible	YES
Right to advisor of choice	YES
Prohibition on false statements	YES

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LETTERS











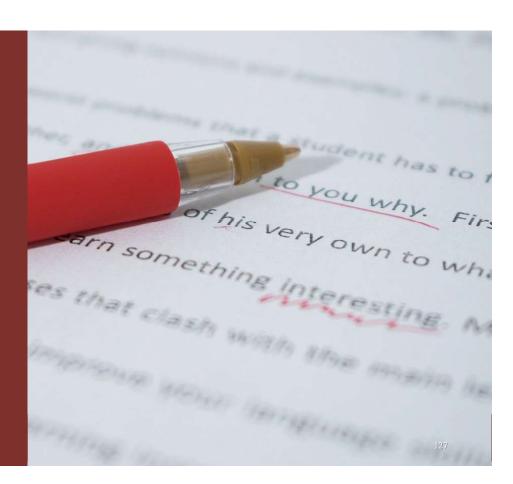




COMMON PITFALLS WITH NOTICES OF ALLEGATION & INVESTIGATION

- Dates incorrect or not broad enough
- Description of behaviors is too specific or too narrow
- Typos
- Poor grammar

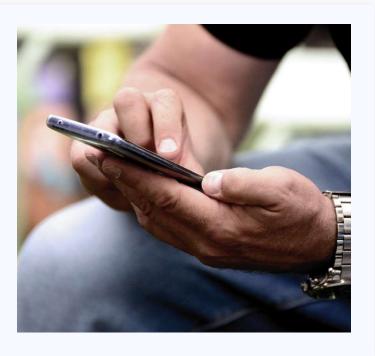
CASE STUDY THE NOTICE OF INVESTIGATION LETTERS



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INFORMING THE RESPONDENT







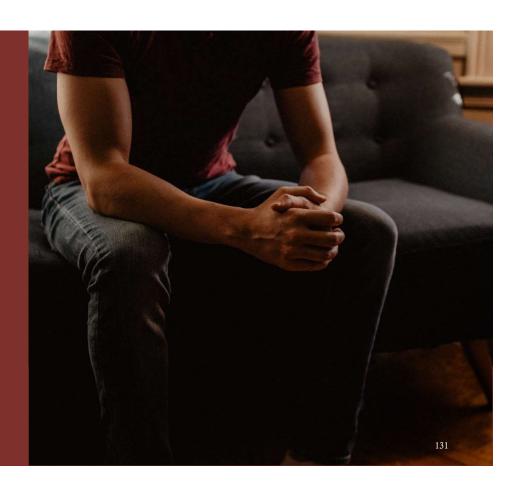
TITLE IX COORDINATOR OUTREACH DUTIES TO RESPONDENT

After initiating grievance procedures or informal process...Title IX Coordinator must

Offer and coordinate supportive measures

Notify of grievance procedures (and informal if appropriate)

CASE STUDY -MEETING WITH THE RESPONDENT

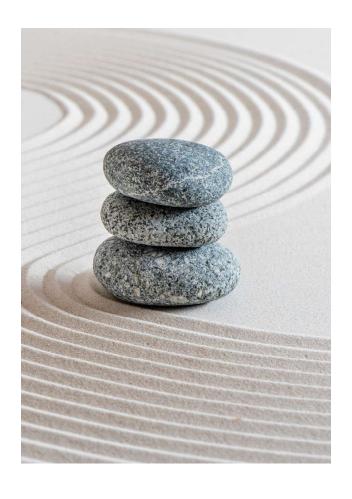






INVESTIGATIONS







COURSE AGENDA

- The Investigator
- Sex-based Harassment
- Unwelcome Conduct & Consent
- Investigative Strategy & Evidence Collection
- Interviewing
- Trauma & The Interview
- Evidence Evaluation
- Reports



THE INVESTIGATION



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ADEQUATE, RELIABLE, & IMPARTIAL INVESTIGATION

- Burden is on the institution to conduct the investigation
- Provide an equal opportunity for the parties to present fact witnesses and relevant evidence
- Identify what evidence is relevant to the allegations and not otherwise impermissible
- Provide each party with an equal opportunity to access the evidence that is relevant to the allegations and not other impermissible

D. STAFFORD









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INVESTIGATIONS

- Burden of information gathering rests on the institution
- Cannot restrict parties from discussing the allegations with others
- Cannot restrict parties from gathering and presenting relevant evidence



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INVESTIGATIONS "MUSTS"



Provide notice of meetings, time to prepare



Provide an opportunity for the parties to present evidence, including fact witnesses



Allow advisor of choice



Allow reasonable extensions of time



Provide party and advisor access to evidence (2020 - any, 2024 - relevant)



Create an investigative report that summarizes relevant evidence



ADVISOR OF CHOICE



May be but is not required to be an attorney



May accompany to any meeting or proceeding



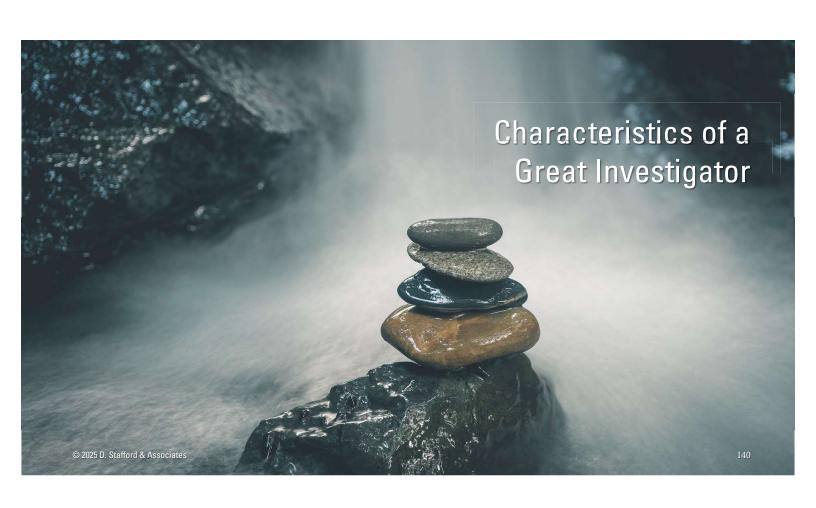
Institution may restrict participation



Receives access to evidence and report



Must conduct crossexamination at hearing





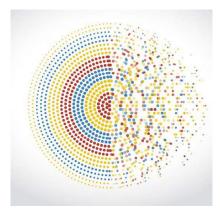
CREDIBILITY OF THE INVESTIGATION



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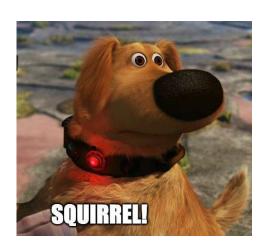








INVESTIGATOR PITFALLS





CONFLICT OF INTEREST OR BIAS

Generally



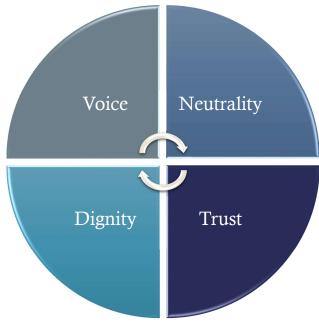
Individually



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PROCEDURAL FAIRNESS







UNWELCOME CONDUCT & CONSENT





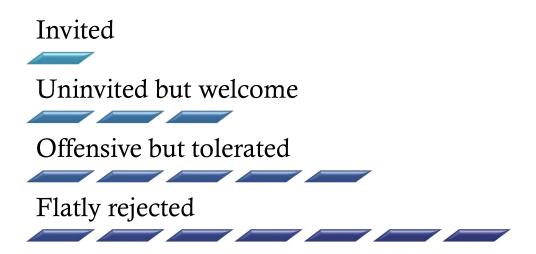


UNWELCOME CONDUCT





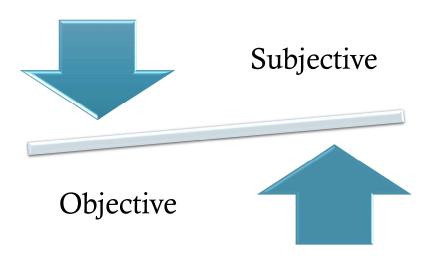
WHEN DOES CONDUCT BECOME UNWELCOME?



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TESTING FOR UNWELCOMENESS





CONSENT

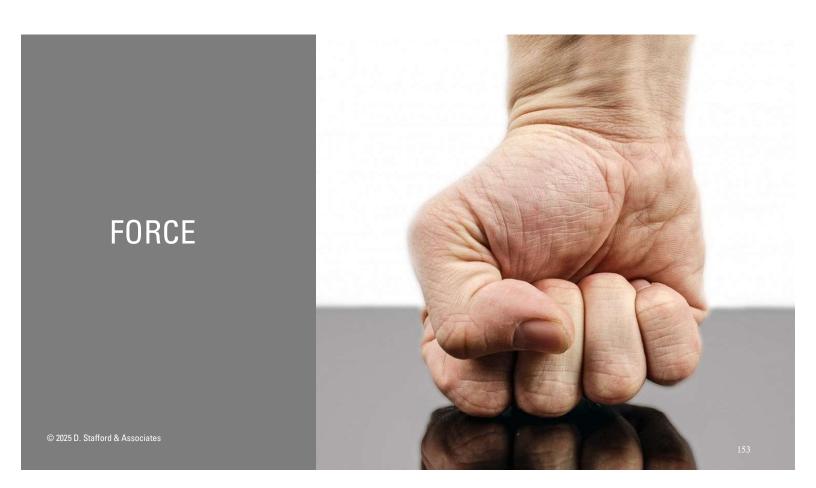


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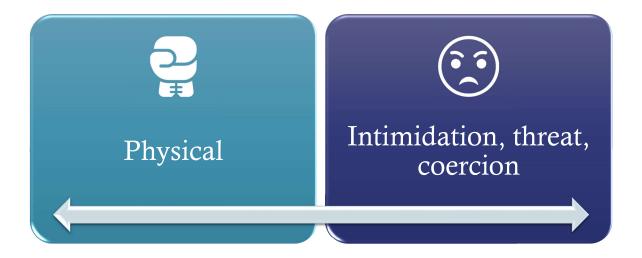


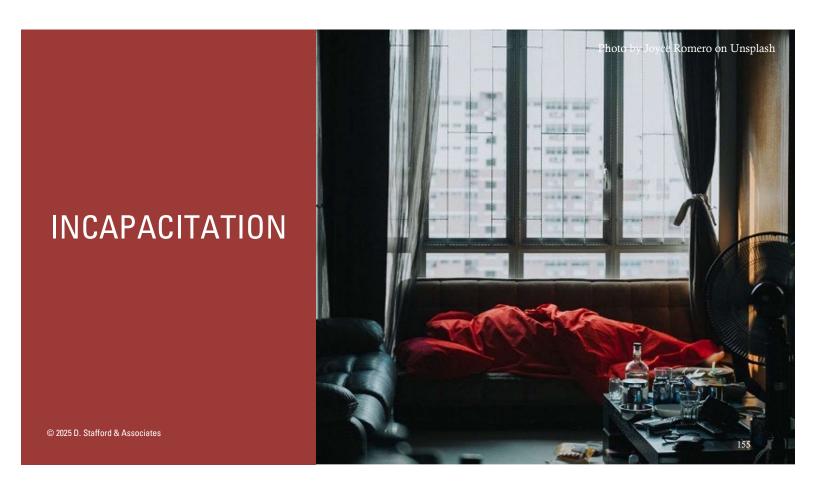
CONSENT

Sexual Permission Verbal or Nonverbal Absent if force or incapacitation











INCAPACITATION - SAMPLE DEFINITION

Incapacitation is the physical and/or mental inability, whether temporary or permanent, of an individual to make rational, reasonable decisions, or judgments regarding one's well-being or welfare.



3



Alcohol

Drugs

Disability

Other



TWO-STEP DETERMINATION

Was the complainant incapacitated?



Did the respondent (or would a reasonable person) know?

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ALCOHOL & OTHER DRUGS



SUBSTANCE USE AND SEX

"...analysis of SHIFT survey data showed that two-thirds of sexually active students who had sex in the prior three months reported some substance use prior to or during sex."

Jennifer S. Hirsch & Shamus Khan. "Sexual Citizens: A Landmark Study of Sex, Power, and Assault on Campus."

SHIFT survey = Alexander Wamboldt et al., "Wine Nights, 'Bro-Dinners,' and Jungle Juice: Disaggregating Practices of Undergraduate Binge Drinking," Journal of Drug Issues, 2019, 49(4): 643–67.

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HALLUCINOGENS AND OPIOIDS

Hallucinogens

- Change how the world is perceived
- Colors, sounds, movement and time are all experienced in an altered state of mind

Opioids

- Block pain by sealing off the receptors that trigger the sensation
- Provide a sense of euphoria



STIMULANTS AND DEPRESSANTS

Stimulants (Uppers)

- Raise levels of physiological or nervous activity in the body
- Enhance alertness, concentration, and energy

Depressants (Downers)

- Inhibit the function of the central nervous system
- Reduce intrusive thoughts, providing a sense of relaxation

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ALCOHOL STANDARD MEASUREMENTS



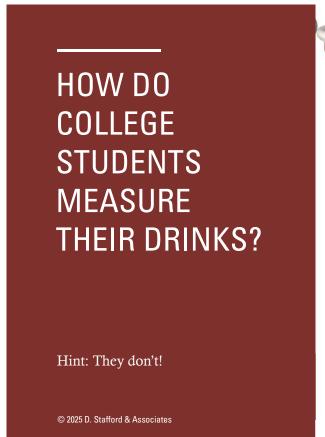
12 oz. of beer



4-5 oz. of wine



1.5 oz. and 80 proof of liquor











IMPAIRMENT

- The state of being diminished or weakened due to the consumption of alcohol
- Begins as soon as alcohol enters the bloodstream
- Increases with consumption of alcohol

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INTOXICATION

- An act or instance of inebriation, drunkenness
- Intoxication is legally met when an individual's blood alcohol level reaches .08 or greater





INCAPACITATION

- So impaired as to be incapable of giving consent
- Lacking the capacity to consent
- If a person cannot understand the nature of the proposed act or cannot understand they have a right to refuse or are otherwise unaware that the activity is occurring

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BLACKOUTS

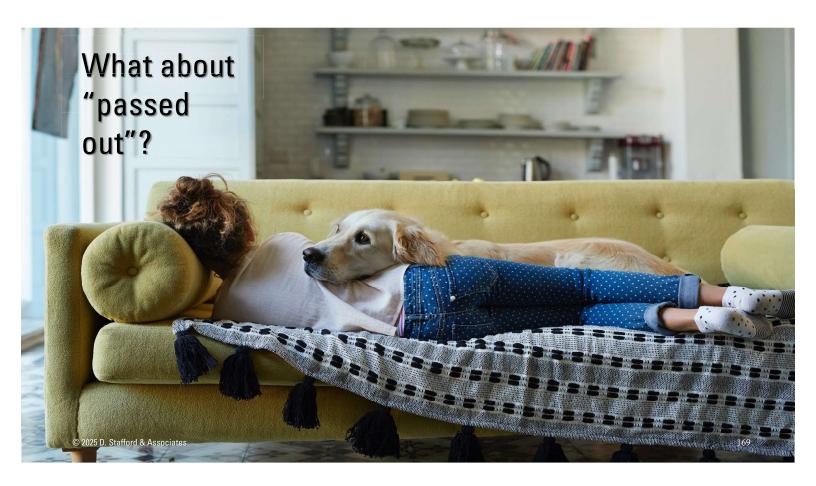
Fragmentary Blackout

Also known as "grayout" or "brownout"

Gaps in memory with some level of recollection

En Bloc Blackout

No recollection of events





ASKING ABOUT INCAPACITATION

Context

Timelines
Location
Respondent's role

Witnesses

Other factors (e.g., food)

Alcohol

Type(s) of alcohol Alcohol content Quantity Pace

Behaviors

Baseline Presenting behaviors Witness observations Party observations





TRAUMA





Stress



Trauma



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TYPES OF TRAUMA



Acute



Chronic



Complex



Secondary



Adverse Childhood Experiences (ACE)



Historical/ intergenerational trauma



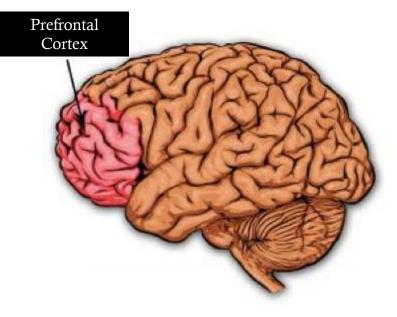
IMPACT OF TRAUMA



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DURING THE TRAUMATIC EVENT: NEUROBIOLOGY





THE PREFRONTAL CORTEX

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DEGRADED PREFRONTAL CORTEX



Alcohol

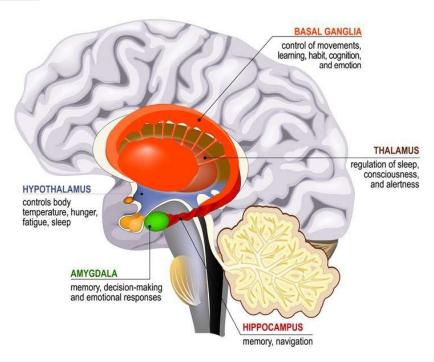


Age



Prolonged stress exposure

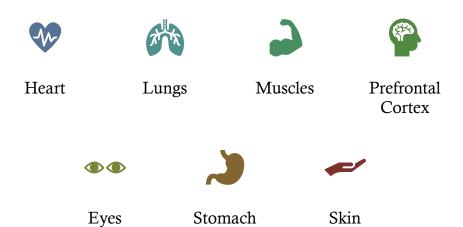
THE LIMBIC SYSTEM



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THE BODY'S RESPONSE TO FEAR

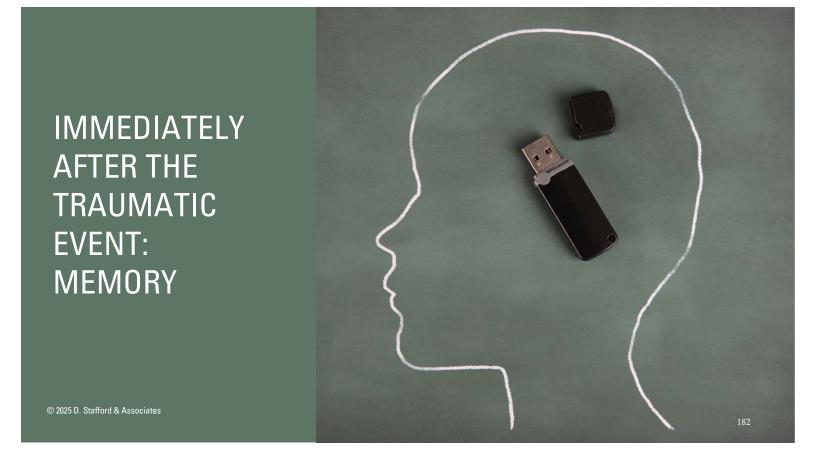




RESPONSE









MEMORY

Encoding

Storage

Retrieval

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MEMORY ENCODING







Central Details

Peripheral Details

Time and Context



TRAUMA MEMORY ENCODING







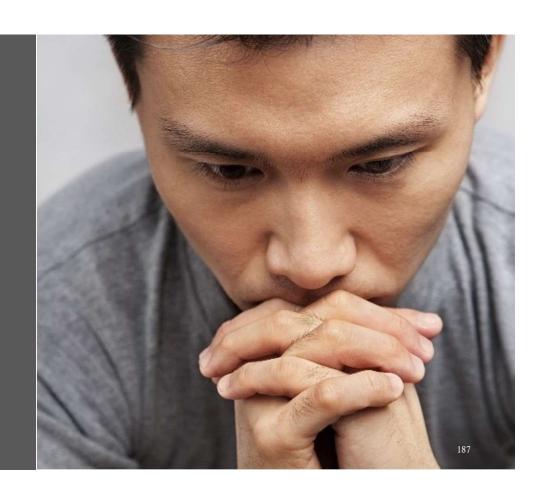
Sensory

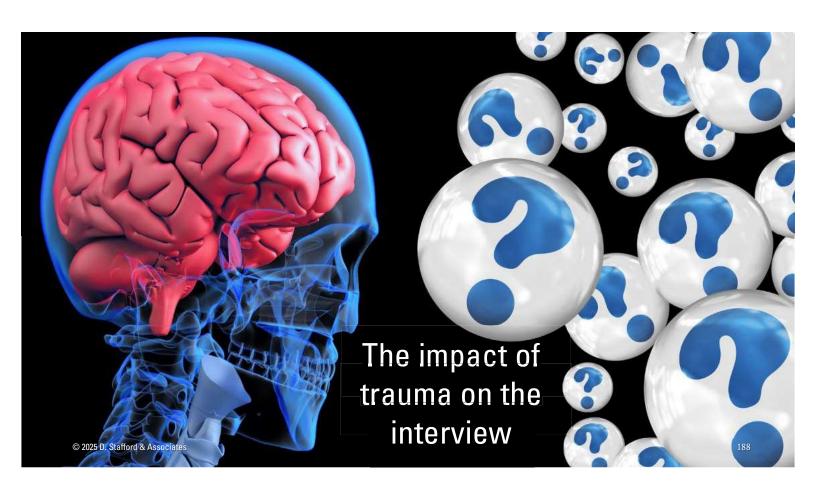
Emotional

Flashbulb memories



LONG TERM RESPONSE: IMPACT







PRESENTATION STYLES



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AVOIDING RE-TRAUMATIZATION



Be aware of safety and well-being



Maintain privacy and confidentiality



Keep the parties up to date



Treat ethically and with dignity



QUESTION FORMAT











Tone

Phrasing

Open-ended

Safe

Judgmentfree

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INTERVIEW TECHNIQUES



Clarify linear information



Use sensory prompts



Ask for feelings and emotions



Understand statement variations



IMPARTIAL INVESTIGATIONS



Consistent application



Ask clarifying questions

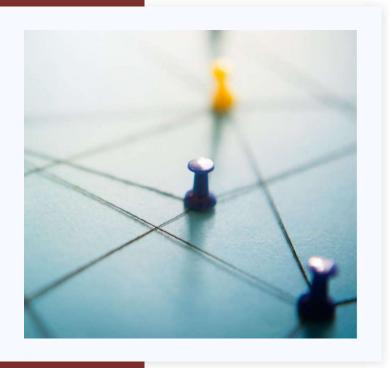


Avoid bias

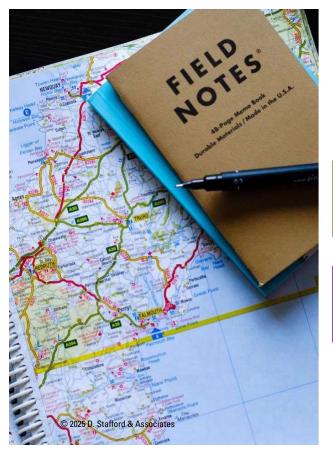




INVESTIGATIVE STRATEGY & EVIDENCE COLLECTION

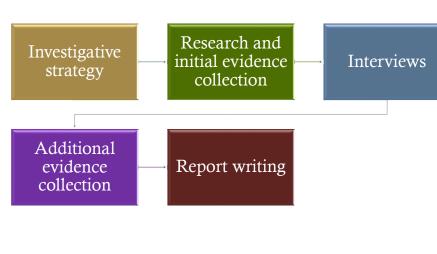


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INVESTIGATION ROAD MAP





DEVELOPING AN INVESTIGATIVE STRATEGY



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INVESTIGATIVE STRATEGY



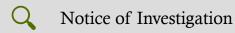




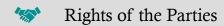


SCOPE





Policy Definitions

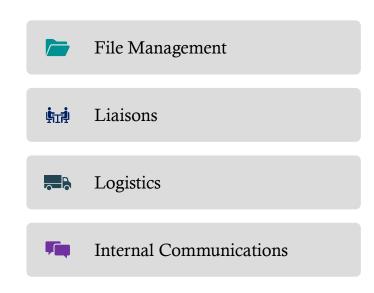


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METHODOLOGY







PREPARATION



Review Complaint



Research



Draft Questions



Initial Evidence Collection

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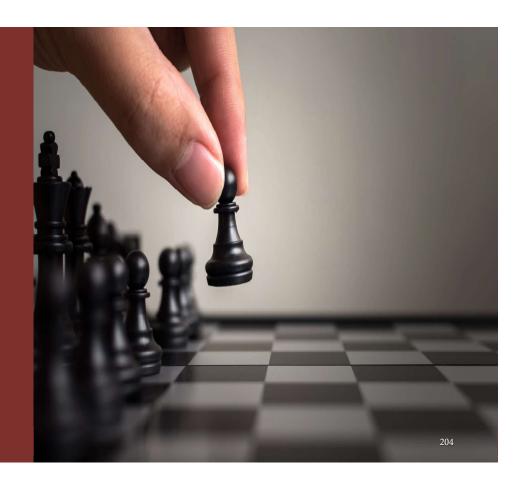
Photo by Iwona Castiello d'Antonio on Unsplash

Investigative Case File

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CASE STUDY -INVESTIGATIVE STRATEGY





EVIDENCE COLLECTION



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EVIDENCE REQUIREMENTS



Provide an equal opportunity to present fact witnesses and evidence



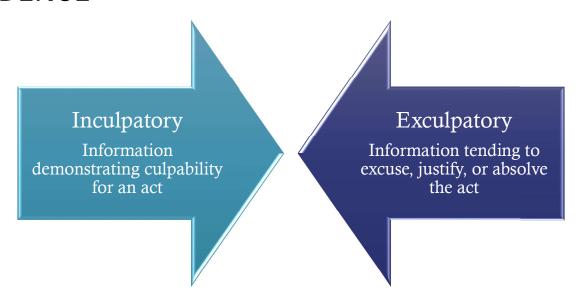
Provide an equal opportunity for each party to inspect and review the evidence and respond



Investigator must determine relevant and permissible evidence



EVIDENCE



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EVIDENCE THAT MUST BE EXCLUDED



Protected by Privilege

• Unless voluntarily waived



Records Connected to Treatment

• Unless voluntary, written consent



Complainant's Sexual Interests or Prior Sexual Conduct

• Unless offered to prove that someone else committed the conduct or about specific incidents offered to prove consent



TYPES OF EVIDENCE









Real evidence

Demonstrative

Documentary

Testimonial

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PROVIDERS OF EVIDENCE









Parties

Witnesses

Institution

Investigators



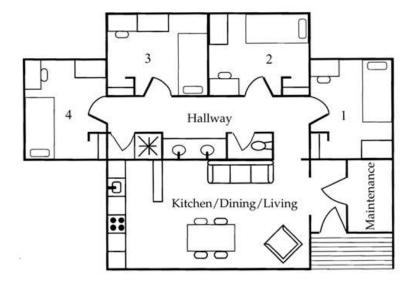


EXAMPLES OF EVIDENCE

Photographs	Text messages	Social media/dating apps	Documents (memos, letters, notes)
Voicemail	Phone logs	Guest lists	Investigator-created evidence



FLOORPLANS



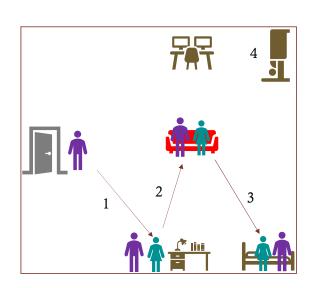
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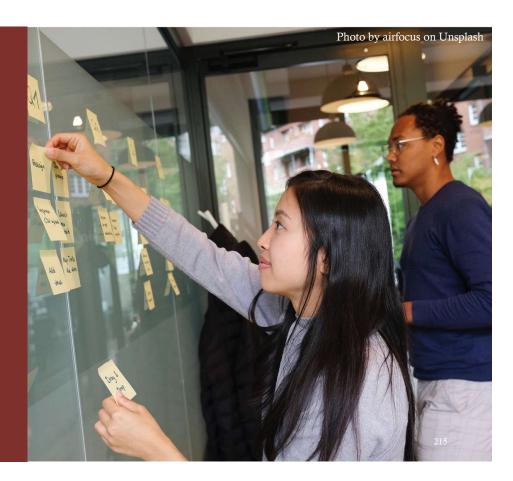
INVESTIGATOR-CREATED EVIDENCE

During the Complainant's interview, the Complainant drew a model demonstrating the movements of the parties:

- 1. The Respondent arrived and went over to the Complainant who was at her desk.
- 2. The Respondent and Complainant moved to the couch and watched a movie.
- 3. The Complainant woke up as the Respondent was carrying her to her bed.
- 4. The roommate was in her bed across the room.



INCIDENT TIMELINE







INTERVIEWING



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INTERVIEWING BASICS





INTERVIEWS







Testimonial Evidence

Conversation

Structured

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THE INTERVIEWEES





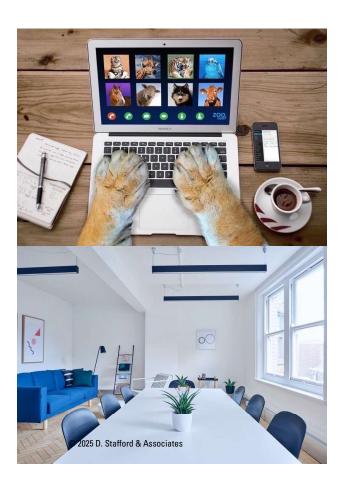






PREPARATION

Logistics	Procedures (communication, scheduling)		
	Notice documents		
	Case file		
Research	Policy review		
	Preliminary evidence		
	Topics of inquiry		
Pre- drafted questions	Background		
	Narrative		
	Case specific		





COMFORTABLE ENVIRONMENT

- The space
- Investigative tools
- Coping items
- Safety measures

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HELPFUL PROMPTS

Recreate the Scene

Physical Space

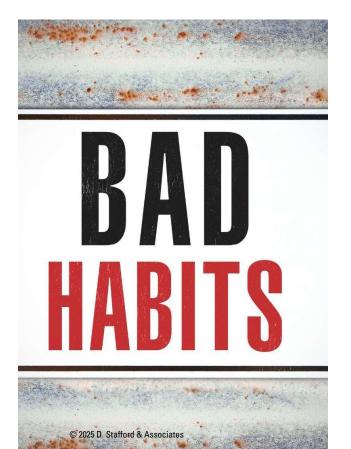
Sensory











AVOID BAD HABITS

- Interrupting
- Asking two questions at once
- Not listening for the answer
- Avoiding the hard questions
- Not focusing on the elements

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BE FULLY PRESENT

- Treat the interviewee ethically and with dignity
- Be non-judgmental and non-adversarial
- Be objective you are not "making a case" or pushing a theory
- Adjust and adapt



THE INTERVIEW



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THE D. STAFFORD INTERVIEW OUTLINE



Preliminaries

Background

Narrative

Clarification

Case Questions

Closing

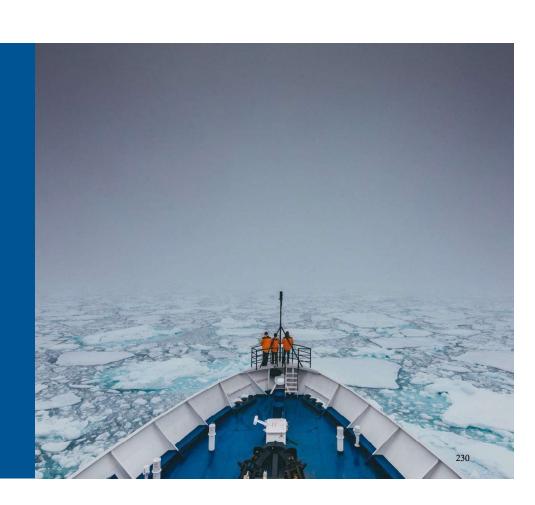
Self Evaluation

PRELIMINARIES: You do the talking



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BACKGROUND: Build the rapport







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CLARIFICATIONS: Filling in the holes



CASE QUESTIONS: The pre-drafted must asks

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CLOSING: Loose ends







INTERVIEW NOTES

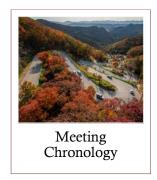


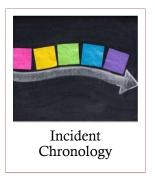


CAPTURING THE INTERVIEW



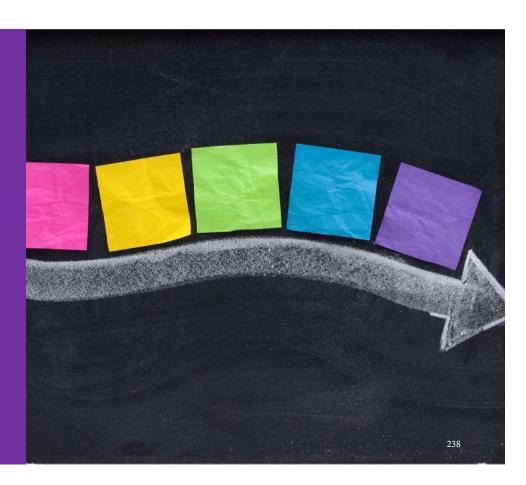






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INCIDENT CHRONOLOGY







INCIDENT CHRONOLOGY

- Ideal for investigative interviews
- Events and themes are organized in a sequential manner by the event, not the meeting
- Provides the interviewee's perspective not the interviewer's
- No observations or analysis

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EXAMPLE - CHRONOLOGICAL NARRATIVE

The Complainant stated she came back to her room on October 22, 2022 and found a flower bouquet outside of her room. There was an unsigned note that said, "Hope you are feeling better." Betty stated that she had not felt well the day before and skipped her classes. When asked how the Respondent knew she was sick, she stated that she posted about it on Instagram and "maybe he saw it there."

The Complainant stated that on October 24, 2022, she found another flower bouquet with a note at her door. The note stated, "You looked really pretty today."

KEYS TO A GREAT NOTE













USING QUOTES

Added Value

- Increases the credibility of your notes
 demonstrates listening and comprehension
- Provides an opportunity to highlight key points of the meeting
- Gives the interviewees a direct voice on important aspects
- Avoids the appearance of the interviewer having an opinion

Pitfalls

- Quoting for the sake of quoting
- Confuses the reader if there are too many quotes
- Giving importance to something that is irrelevant
- Disrupts the flow or clarity of your notes





EXAMPLE - THE CONVERSATION

Shelby (interviewer): Tell me about how much alcohol you had that night.

Betty (interviewee): I believe I had four to six shots of Pink Whitney Vodka.

Shelby: What did you use to drink the shots?

Betty: A shot glass that Riley had

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EXAMPLE - PICK THE BEST OPTION

Version 1

• Betty stated she had four to six shots of Pink Whitney Vodka from Riley's shot glass.

Version 2

 Betty believed she had four to six shots of Pink Whitney Vodka from Riley's shot glass.

Version 3

• Betty stated she "believed" she had four to six shots of Pink Whitney Vodka from Riley's shot glass.

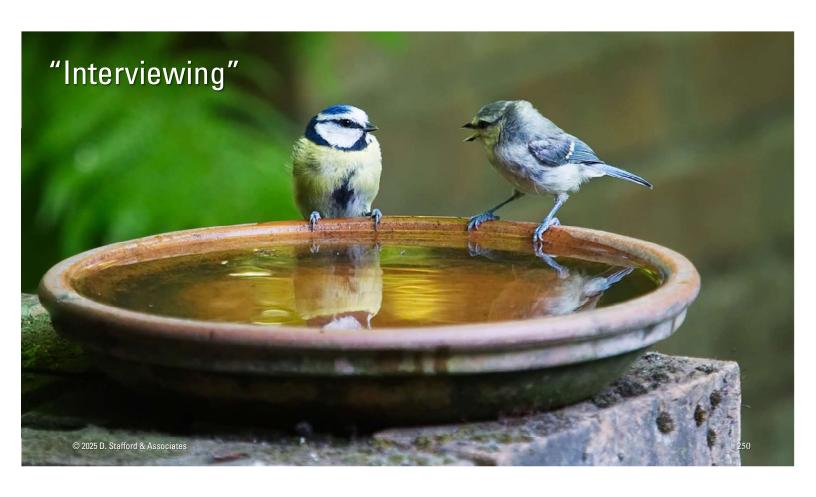
Version 4

• Betty stated, "I believe I had four to six shots of Pink Whitney Vodka." Betty stated she used one of Riley's shot glass.



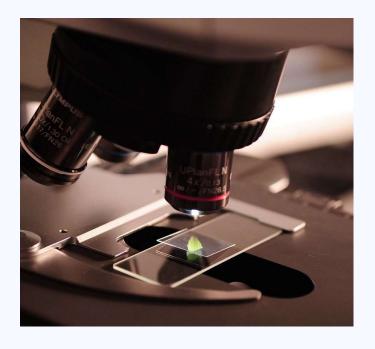
SLANG AND OTHER INFORMAL WORDS

- Quote words or phrases that are slang, informal, or pejorative.
- Examples:
 - Riley stated Betty was "wasted."
 - Betty stated that she could no longer live with her roommate because "she is unstable."
 - Riley described Betty's behavior as "creepy."
- "Uncommon slang" may need a definition, either in the notes or as a footnote.





EVIDENCE EVALUATION



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RELEVANCY





RELEVANCY

Makes a fact more or less probable than it would be without the evidence

The fact is of consequence in determining the action

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KEY RELEVANCY POINTS



The evidence does not need to be conclusive



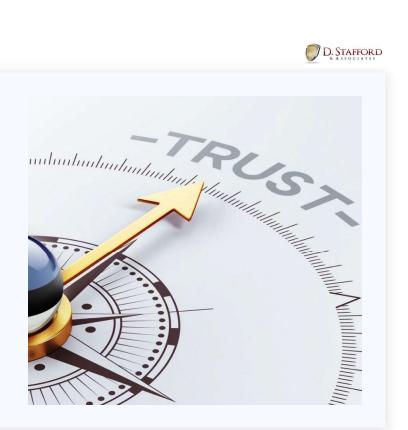
Is sufficient if it constitutes a link in the chain



Enough if in connection with other evidence, helps "a little"



CREDIBILITY



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CREDIBILITY OF THE STORY







PLAUSIBILITY

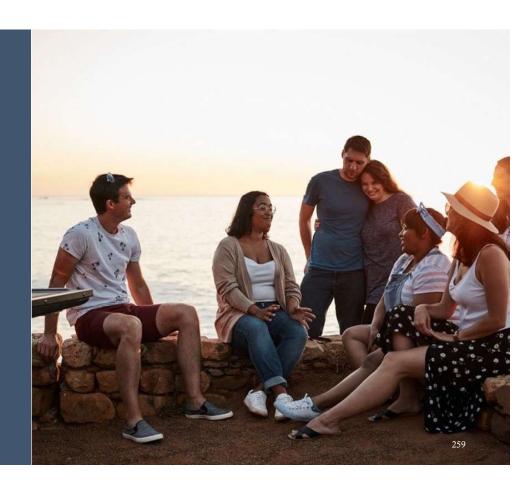


Possible



Believable

CREDIBILITY OF THE STORYTELLER











DO THESE IMPACT CREDIBILITY?

Past Behaviors Post-Incident Behavior

Character

Interview Demeanor

Identity

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DECEPTION







TRUTHFULNESS

Omission

Embellishment



EXAMINING TRUTHFULNESS









Repeat v. Reconstruct Get them to talk

Consistency

Details

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DID THEY ANSWER THE QUESTION?









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EVIDENCE REVIEW

- Each party and advisor will receive all evidence obtained that is directly related to the allegations, including evidence that may not be relied on to make a decision.
- The parties have 10 calendar days to submit a written response to the investigator.
- In writing the report, the investigator will consider the responses and the evidence obtained.

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REPORT PURPOSES

Documentation of Process

Compilation of Evidence

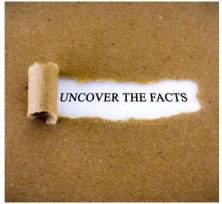
Summary of Facts

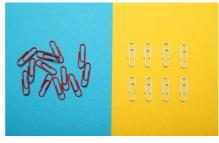




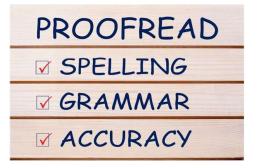


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ELEMENTS OF A GOOD REPORT







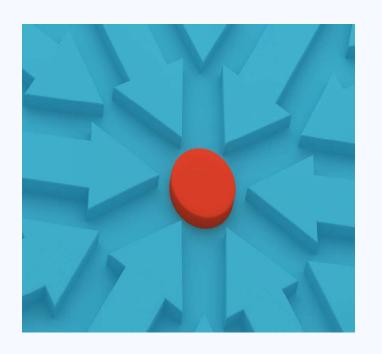


POST-INVESTIGATION





DECISION-MAKING



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LOGISTICS

Scheduling

Sharing of evidence with decisionmaker

Meeting/Hearing notification letters

Post-investigation meeting

Advisors

Recording

Written determination

Sanctions/Remedies



PRE-HEARING ACTIVITY



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RECOMMENDED HEARING NOTICE



Date, time, location, and names of decisionmakers



Reiterate details from notice (parties, alleged behavior and allegations)



Investigative report



INVESTIGATIVE REPORT



Must accurately summarize the relevant evidence



Parties must be provided an opportunity to respond prior to the final determination

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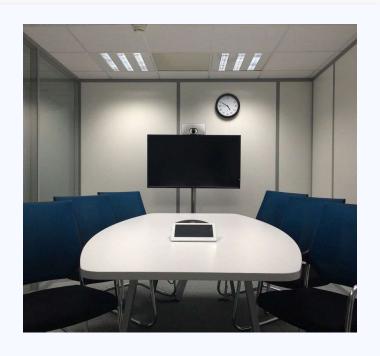
HEARING DECISION-MAKER PREPARATION







THE HEARING







SAMPLE AGENDA

- 1. Opening (Chair)
- 2. Purpose of the Hearing (Chair)
- 3. Review of the Hearing Process (Chair)
- 4. Questioning
- 5. Concluding Remarks (Chair)



CROSS-EXAMINATION BY ADVISORS

Question by advisor

Relevancy determination by decisionmaker

Answer by party or witness

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IRRELEVANT QUESTIONS

- Past sexual history
- Privileged information
- Repetitive question
- Not probative of material fact



RELEVANCY DETERMINATIONS



Use logic and common sense



Maintain a neutral, objective position



A lengthy or complicated explanation is not needed

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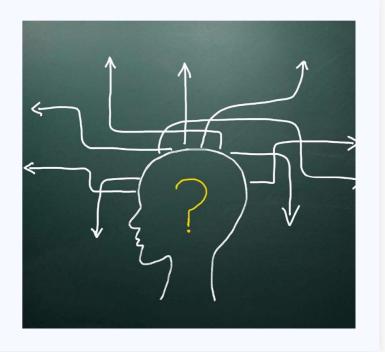
ABSENCE OR REFUSAL TO ANSWER CROSS

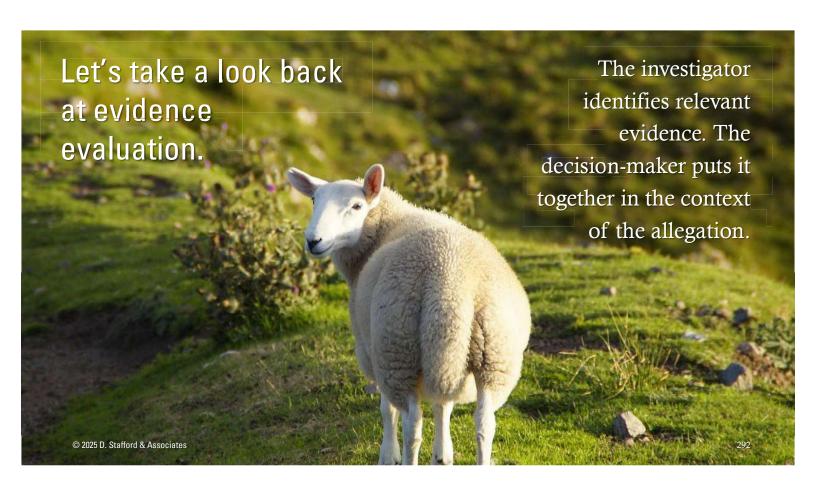
"The decision-maker(s) cannot draw an inference about the determination regarding responsibility based solely on a party's or witness's absence from the live hearing or refusal to answer cross-examination or other questions."

§ 106.45(b)(6)(i)



THE DELIBERATION

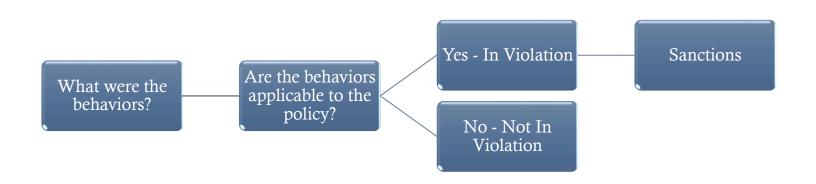






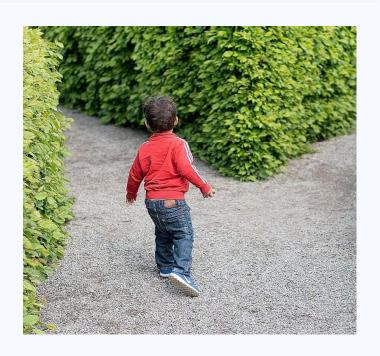


DECISION-MAKING STEPS





THE DECISION LETTER



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NOTIFICATION



Parties must be notified simultaneously



Becomes final on the date the parties are notified of an appeal decision



DETERMINATION REGARDING RESPONSIBILITY

Allegations
Procedural steps
Findings of fact
Conclusion/application
Rationale
Appeal procedures

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THE DETERMINATION

Previously Shared Information

- · Alleged allegations
- Procedural steps up to the hearing
 - Notifications
 - Interviews with parties and witnesses
 - Site visits
 - · Methods used to gather other evidence

New Information

- Procedural steps from the actual hearing
- · Findings of fact
- Conclusions regarding the application of the policy
- Statement regarding responsibility and rationale for each allegation
- Any sanctions imposed
- Any remedies for the Complainant imposed
- Appeal procedures, including the grounds



THE APPEAL



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TYPES OF APPEALS*

Dismissal

Determination Regarding Responsibility

*An emergency removal allows for a "challenge" by the respondent; it is not an appeal.



APPEAL GROUNDS



Procedural irregularity that affected outcome



New evidence that **could** affect the outcome



Conflict of interest or bias that **affected the outcome**

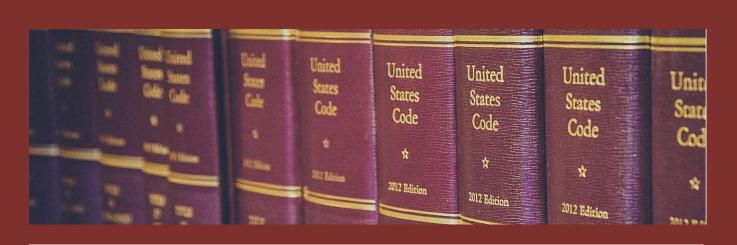
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PROCEDURAL DETERMINATIONS

- Who is your decision-maker for appeals?
- Who is informing the parties of an appeal submission?
- Who is collecting the information and giving to the decision-maker for the appeal?
- Who is communicating with the parties?
- Timelines
 - Deadline for appeal
 - Submission of written statements
 - Written decision





THANK YOU





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NACCOP Title IX & Equity Alliance

The Alliance is a dedicated affinity group through which Title IX and Equity Professionals, and the practitioners who support and/or supervise them, can benefit from NACCOP's expertise in complying with the Clery Act, Title IX, and other civil rights laws that affect their work.

BENEFITS OF JOINING THE ALLIANCE

- Access to NACCOP's annual 9 on IX webinar series at no additional cost (a \$710 value)
 - These 60-minute succinct webinars will offer legal insight and practical guidance on Title IX topics from experts who have served or are currently serving as active practitioners on college and university campuses.
- Alliance-Exclusive Professional Development Opportunities such as the Title IX & Equity Open House Discussion Series
 - An Alliance-exclusive virtual open house will be held bi-monthly (every other month, 6 sessions annually) to engage with experts from NACCOP's partner organization, D. Stafford & Associates, as well as other invited guests, to discuss current trends and issues. Each open house will focus on a specific topic for discussion and participants will be encouraged to engage in the conversation.
- · Access to Alliance-Exclusive Whitepapers regarding Title VI, VII, and IX
- Connect and collaborate with other Title IX and Equity Professionals via an Alliancerestricted Listserv
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